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7 March 1974

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MEMORANDUM FOR: SUBJECT : Comments on the Draft DCI's Perspective
of the Intelligence Environment

1. In the light of Bill's comment yesterday--"the perspectives are outyear KIQ's and as such provide broad guidance for large systems"--it is becoming increasing evident that the Director sees and expects the Perspective to play a principal role in the development of planning objectives and implementing programs by program managers. As a consequence, I believe the draft should be recast to provide a definitive frame of reference for the development of departmental planning guidance and the subsequent preparation of implementing programs.

2. For these purposes the perspectives should be retitled as "Perspective for Planning" and begin with an overview of the direction and pace of world affairs as they affect the United States. Out of this should be drawn central substantive objectives, i.e., the intentions of the communist world with regard to compliance with agreements and treaties; the objectives, approach and pace of implementing programs of the great unknowns, i.e., the USSR and PRC; the opportunity and likelihood of upheavals in the third world; the prospects and alternatives for the Atlantic Alliance; and the threat and impact of economic instability and technologic surprise. From this should be drawn implications as to the things intelligence should expect to have to do given these trends, and the major alternatives which they present.

3. This introductory overview should be followed by an assessment of the world environment, essentially as now drafted, drawing from each area of concern an explicit statement of the nature and dimension of intelligence requirements---informational, analytical, managerial, etc.

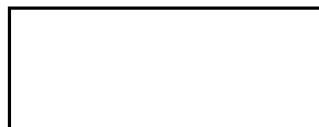
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4. This in turn should be followed by a 'what this means to the NIP' section in which the need for shift in emphasis, development of new capabilities, or program restructuring would be set forth. Here the thesis might be that----with the imminent IOC [] the NIP will have a number of "state of art" collection capabilities, but the problems of information handling, display, analysis and presentation will be compounded by an order of magnitude. This means that the community must focus its energies on applying the advanced technology utilized in big systems to improving the capabilities and devising methodologies associated with processing, analysis, exploitation and presentation of intelligence.

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5. With this approach, the Perspective would provide the essential, initial, contribution to a family of planning guidance, which now includes Community Substantive Objectives in the form of KIQs, the annex to DCID 1/2, and the CNTDIOs; and Community Management Objectives, and in this manner, provide an intelligence planning structure which parallels the JSCAP, JSOP, et al, and the mid and long range planning activities of other organizations of the Executive Branch.



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